

Message Text

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ORIGIN ACDA-19

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 TRSE-00 SAJ-01 AEC-11 OMB-01 IO-14 OIC-04 SAM-01

USIE-00 INRE-00 SSO-00 NSCE-00 /136 R

DRAFTED BY ACDA:IR;PSEMLER:KAP

APPROVED BY ACDA/IR:RHMILLER

PM/DCA:VBAKER

OSD/ISA:LMICHAEL

JCS:WLAFERTY (IN FORM)

NSC:MPOWER

EUR/RPM:ESTREATOR

C:NTERRELL (SUBSTANCE)

ACDA/IR:DLINEPAUGH

S/S:SEFRY

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O 132344Z MAY 74

FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY VIENNA IMMEDIATE

AMEMBASSY BONN

AMEMBASSY LONDON

USCINCEUR

USNMR SHAPE

S E C R E T STATE 099382

E.O. 11652: GDS

TAGS:PARM, NATO

SUBJECT: MBFR DRAFT GUIDANCE ON LINK BETWEEN PHASES

REFS: A. NATO 2581 B. NATO 2582 C. NATO 2622

VIENNA FOR USDEL MBFR

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1. WITH RESPECT TO REFTELS, YOU SHOULD SUGGEST THAT THOSE

ITEMS ON WHICH NAC CAN REACH AGREEMENT SHOULD BE SENT TO THE AHG PRIOR TO COMPLETION OF WORK ON ALL FOUR ITEMS.

2. FOLLOWING ARE US COMMENTS ON FIFTH REVISED VERSION OF IS DRAFT GUIDANCE ON MBFR LINKAGE QUESTION.

A. FIXED PERIOD OF TIME (ITEM II). COMPROMISE VERSION CONTAINED REF C IS ACCEPTABLE. WE CAN ACCEPT ANY FORMULATION WHICH STARTS PERIOD OF TIME FROM "CONCLUSION" OF FIRST PHASE NEGOTIATIONS OR "SIGNATURE" OR FIRST PHASE AGREEMENT; STATES THAT PHASE II WOULD BEGIN AS SOON AS PRACTICABLE, AND IS NOT DEPENDENT ON COMPLETION OF WITHDRAWALS.

B. NON-INCREASE OF FORCES COMMITMENT (ITEM II). WE CAN ACCEPT THIS TEXT BUT STRONGLY PREFER THAT WORDS "PERMANENTLY STATIONED" BE DELETED FROM STATEMENT OF COMMITMENT IN IIIA. IN FIRST PLACE, PRECISE MEANING OF "PERMANENTLY STATIONED" IS UNCLEAR. MOREOVER, WE UNDERSTAND THAT SOVIETS HAVE ALWAYS REGARDED THEIR FORCES IN EASTERN EUROPE AS BEING TEMPORARILY STATIONED ABROAD. IF UK INSISTS THAT COMMITMENT AFFECTING UK FORCES SHOULD RELATE TO "PERMANENTLY STATIONED UK FORCES", WE SUGGEST THAT POINT BE HANDLED PARENTHETICALLY AND THUS BECOME PART OF INTERNAL NATO GUIDANCE. CHANGES IN PARA 4, REF C ARE ACCEPTABLE.

C. NON-INCREASE OF FORCES COMMITMENT (ITEM III). WE NOTE THAT DURATION REMAINS OPEN IN THIS TEXT. ALTHOUGH WE CAN ACCEPT THIS OUTCOME, YOU SHOULD NOTE THAT GUIDANCE ON THIS POINT CONTAINED STATE 90116 STILL STANDS.

D. ASSURANCES REGARDING SECOND PHASE (ITEM IV). YOUR INTERPRETATION OF "WOULD INCLUDE NON-US PARTICIPANTS" (REF B PARA 18) IS CORRECT. YOU MAY TELL SPC THAT US REDUCTIONS IN A PHASE II AGREEMENT WOULD NOT BE EXCLUDED IN THE IS DRAFT.

E. WITHDRAWAL PROVISION OR REVIEW PROCEDURE (ITEM V). WE PREFER ORIGINAL US ALTERNATIVE, HOWEVER, WE CAN ACCEPT FRG COMPROMISE IN REF A WITH TWO CHANGES. FIRST, WE WOULD LIKE TO SEE "THE PROGRESS MADE" CHANGED TO "THE RESULTS OF". REASON IS THAT SUCH LEVERAGE AS WITHDRAWAL/REVIEW PROVISION MAY PROVIDE WITH SOVIETS COULD BE DISSIPATED IF SOVIETS THOUGHT WEST EXPECTED PHASE II NEGOTIATIONS WOULD STILL BE IN PROGRESS FIVE YEARS AFTER SIGNATURE OF A PHASE I AGREEMENT. SECOND, WE BELIEVE THAT APPROPRIATE

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CONCLUSION WHICH CAN BE DRAWN BY PARTICIPANTS WOULD BE "WITHDRAWAL FROM" RATHER THAN "TERMINATION OF" THE AGREEMENT. THERE ARE LEGAL DISTINCTIONS BETWEEN CONCEPTS OF TERMINATION AND WITHDRAWAL, AND WITHDRAWAL IS MORE APPROPRIATE IN THIS CASE. WE BELIEVE UK COMPROMISE FORMULATION IN REF C SHOULD NOT BE PUT FORWARD BECAUSE IT IS INADEQUATE TO SOVIET INTERESTS, AND THUS YOU SHOULD OPPOSE UK FORMULATION. RUSH

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: GUIDANCE INSTRUCTIONS, MEETING DELEGATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 MAY 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE099382
Document Source: CORE
Document Unique ID: 00
Drafter: IR;PSEMLER:KAP
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740117-0705
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740551/aaaabtpc.tel
Line Count: 115
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A. NATO 2581 B. NATO 2582 C. NATO 26, 22
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 25 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <25 MAR 2002 by collinp0>; APPROVED <07 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR DRAFT GUIDANCE ON LINK BETWEEN PHASES
TAGS: PARM, US, NATO, MBFR
To: NATO
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005